



# AGENDA

**Planning & Community Service Committee Meeting**  
**Public Works Conference Room**  
**24301 Roberts Drive, Black Diamond, WA**

**Date: Tuesday, February 10, 2015**  
**Time: 4:00 – 5:00 p.m.**

**Attendees:** Councilors Edelman (Chair) & Morgan, Mayor Benson & City staff

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- 1. Comprehensive Plan Update and Forthcoming Work Study –No Action-**

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  - 2. Potential Vesting (BDMC 18.14) Modifications–Potential Action-**

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  - 3. Probable Options for the MPD Zone Moratorium Set to Expire on March 1, 2015 –Potential Action-**

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  - 4. Adjournment**
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## Aaron Nix

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**From:** Carol Morris <carol\_a\_morris@msn.com>  
**Sent:** Thursday, January 29, 2015 6:06 PM  
**To:** Carol Benson; Aaron Nix; Andy Williamson; Brenda Martinez  
**Subject:** Repealing Black Diamond's code on vesting  
**Attachments:** Ordinance repealing vesting.doc

Hi: The City of Black Diamond adopted code provisions on the subject of vested rights that are some of the broadest and most favorable to developers that I have ever seen in any codes. In fact, I can't remember seeing any code with language like this.

In Section 18.14.030, it states that "all project permit applications shall be considered under the zoning and other land use control ordinances in effect on the date a complete application for such permit is filed." The definition of "project permit application" includes practically every type of permit, as you can see from Section 18.14.010.

There are two reasons that I am asking you to consider repealing this section now, even though it will only apply to new permits. There is a new case that came down from the Court of Appeals, (*Potala Village Kirkland LLC v. City of Kirkland*) which is very favorable to cities, and severely limits the application of the vested rights doctrine to only a few permits (like building permits). You could continue with your current vested rights code language if you wanted, but this case shows that you can take a much narrower view, if you like.

The other reason is that the Pollution Control Hearings Board has issued a decision in a case involving Pierce, Snohomish, Clark and King County, Seattle, Tacoma, WSDOT and DOE (PCHB No. 12-093c and 12-097c) which basically can be summarized as saying that stormwater regulations are not land use control ordinances subject to the vested rights doctrine and should not be subject to the doctrine because such an interpretation could hinder a City's ability to comply with its NPDES permit. This decision is on appeal and everyone is waiting for the decision from the courts -- but the *Potala* case may be an early indication of where things are going.

I will send you a copy of the *Potala* case and if you want the Pollution Control Board's decision, let me know. I would like to talk about this with you because it involves a substantial change to your code. Thanks.

## Chapter 18.14 VESTING

### Sections:

18.14.010 Definitions.

18.14.020 Period for review of permit applications—Lapsing of applications.

18.14.030 Vesting of project permits.

18.14.040 Amendments to permit—Effect on vesting.

18.14.050 Duration of approvals—Effect of permit expiration.

18.14.060 Suspension or revocation of permit—Effect on vesting.

18.14.070 Lapsing of existing approvals—Notice required.

### 18.14.010 Definitions.

For purposes of this chapter, the following definitions shall apply:

"Complete project permit application" means a project permit application that meets the procedural submission requirements required for such a permit by the Black Diamond Municipal Code and the city's administrative regulations, and includes payment of all applicable fees and provision of all information needed under the city's municipal code and administrative regulations to make an application sufficient for continued processing.

"Lapse" means that any rights or potential rights created by the filing of any project permit application, whether the application is complete or incomplete, shall cease, and the application shall be deemed void.

"Project action" means a specific activity, located in a defined geographic area, relating to construction or development of such area.

"Project permit" means any land use or environmental permit or license required from the city for a project action, including but not limited to building permits, subdivisions, binding site plans, planned unit developments, conditional uses, shoreline substantial development permits, site plan review, permits or approvals required by sensitive area or critical area ordinances, master planned developments, and site-specific rezones authorized by a comprehensive plan or subarea plan, but excluding the adoption or amendment of a comprehensive plan, subarea plan, master planned development regulations or other development regulations.

"Vesting" means the establishment of a date that is used to determine which zoning and other land use control ordinances will apply to the review by the city of a complete project permit application.

18.14.020 Period for review of permit applications—Lapsing of applications.

A.

(1)

Timeframe for Initial Review. Within twenty-eight days of receipt of any type of project permit application, the City shall mail or provide in person to the applicant a written determination stating either: (a) that the application is complete, or (b) that the application is incomplete, and stating what is necessary to make the application complete. To the extent known to the city, the city shall identify other agencies of local, state, or federal government that may have jurisdiction over some aspect of the application.

(2)

Timeframe for Review After Additional Information Provided to City. Within fourteen days after the applicant has submitted additional information requested by the city as necessary for a complete application, the city shall notify the applicant whether the application is complete or what additional information is necessary.

(3)

Timeframe for Review of a Complete Application. Once an application is deemed complete, the review process should take no longer than one hundred twenty days to issue a determination or take other action unless the city issues written findings that a specified amount of additional time is needed to process specific complete project permit applications or project types.

B.

In order to remain valid, project permit applications must be complete and all applicable fees paid within one hundred eighty days of filing. Project permit applications failing to satisfy these requirements are void. However, in the case of construction permits issued in accordance with the International Building Code, the building official is authorized to grant one or more extensions for additional periods of no more than ninety days each, but only where such extensions are requested in writing and justifiable cause is shown. The one hundred eighty days shall be tolled during any period in which the permit application is the subject of an appeal that has been properly and timely filed pursuant to the Black Diamond Municipal Code.

C.

Except as prohibited by law, any of the terms and conditions of this section may in writing be waived or amended for a specific permit application for good cause shown, as determined in the sole discretion of the city.

#### 18.14.030 Vesting of project permits.

A.

All project permit applications shall be considered under the zoning and other land use control ordinances in effect on the date a complete application for such permit is filed.

B.

Vesting of a complete project permit application does not vest any subsequently required permits, nor does it affect the requirements for vesting of subsequent permits or approvals, provided: (1) a complete application for a subdivision or short subdivision shall be vested pursuant to the terms of RCW 58.17.033, as currently enacted or hereafter amended; (2) the specific use and density identified in an approved final subdivision shall be vested for the period of time allowed under RCW 58.17.170, as currently enacted or hereafter amended; (3) short subdivisions shall be vested for the specific use and density identified in the approved final short subdivision for a period of five years from the date of final plat approval; (4) vesting of subsequent permits and approvals as part of a master planned development shall be governed by this chapter unless expressly amended by the terms of a development agreement executed pursuant to Chapter 18.98.

C.

A complete application for a grading or filling permit vests only to the grading and filling on the property and does not vest any subsequent development or construction activities, including but not limited to water, sewer, storm water, plumbing, electrical, or other mechanical work. However, a project shall vest as to storm water management regulations if a complete storm water drainage permit application is submitted concurrently. Pursuant to BDMC 18.98, vesting of storm water permits for a Master Planned Development shall be on a phase-by-phase basis, unless otherwise provided by the terms of the approved Master Planned Development agreement.

D.

Submittal of pre-application materials does not, by itself, vest a project. However, SEPA checklists and other SEPA submittals may be considered in determining whether the underlying project permit application is complete.

E.

Notwithstanding any other provisions of this chapter, the city may amend, alter, or suspend any vested rights created by the filing of a complete permit application and/or preliminary or final plat approval where the city's legislative body finds that a change in conditions creates a serious threat to public health or safety in the permitted area if development were to proceed under the vested rights.

#### 18.14.040 Amendments to permit—Effect on vesting.

A.

"Minor" Amendments. An applicant may be granted an amendment to any of the conditions or requirements of a permit: (1) upon a showing of changed circumstances and a determination by the mayor, or his or her designee, that (a) the requested amendments constitute "minor" adjustments that can be sufficiently mitigated through new actions that may be required as part of the permit amendment approval, and (b) each of the proposed amended conditions is not otherwise prohibited under the municipal code and would not require additional environmental review under BDMC Title 19, and (2) the proposed amendments would not (a) increase gross building area by more than ten percent, (b) increase the number of dwelling units, (c) increase total impervious surface area, (d) change the number of ingress or egress points, or (e) increase the area of site disturbance by more than ten percent. Modifications to a permit required by the city shall be deemed "minor" amendments.

B.

"Major" Amendments. An applicant shall not be granted an amendment to any condition or requirement of a permit if the mayor, or his or her designee, determines that the proposed amendment constitutes a "major" amendment. Any proposed amendment to the conditions and requirements of a permit that does not meet the requirements of subsection A shall be considered a "major" amendment. Approval to implement a "major" amendment shall require a new permit application to be filed and approved by the city, provided, any work or use covered by the existing permit that would be unaffected by the requested "major" amendment shall continue to be vested under the terms of the existing permit.

C.

Effect on Vesting.

1.

Unless otherwise agreed to in writing by the city, approval of "minor" amendments to permit conditions and requirements shall terminate any vested right to the original permit conditions insofar as those conditions are inconsistent with the approved amendments, and, unless also otherwise agreed, approval does not toll or otherwise change the date upon which the amended permit lapses under this chapter.

2.

Any new permit application filed as part of seeking a "major" amendment to the conditions and requirements of the original permit shall not be vested to any of the conditions of the original permit and shall be subject to the current codes and regulations in effect at the time the complete new application is filed.

D.

City's Decision is Final. The city's determination that a requested amendment is "minor" or "major" shall be final and not subject to appeal.

E.

Amending MPD Permits. Amending of a master planned development approval is controlled by the provisions of Chapter 18.98, provided, amending of subsequent permits and approvals required as part of a master planned development shall be governed by this chapter unless expressly amended by the terms of a development agreement executed pursuant to Chapter 18.98.

*(Ord. No. 942 § 5 5-17-2010)*

#### 18.14.050 Duration of approvals—Effect of permit expiration.

A.

Except where a different duration is established elsewhere in the Black Diamond Municipal Code, or by executed development agreement, administrative ruling or judicial order, or by state or federal law, all project permits shall expire two years after the date of issuance if construction of the project has not been substantially completed; provided, an extension of the permit may be granted as allowed under subsection B, and a building permit may become void after one hundred eighty days of inactivity, as detailed in subsection D; and provided further, permits that authorize an activity or use, rather than construction of a building or structure, shall expire as of the date indicated on the permit.

B.

For project permits subject to the two-year duration set forth in subsection A, above, the City may extend the date of permit expiration up to two years for good cause, upon written request by the applicant at least thirty days prior to expiration of the permit. Requests for extensions shall be submitted in writing, together with payment of a fee equal to one-half of the permit application fee in effect at the time the request for extension is filed, and shall set describe good cause necessary for an extension. Good cause shall mean the applicant was unable to substantially complete construction due to circumstances beyond the applicant's control and not foreseeable at the time of permit issuance, and the applicant demonstrates the ability to complete the project within the extended time period.

C.

Unless a project permit has been extended pursuant to subsection B of this section, or as otherwise provided by an executed development agreement, any vested rights to particular regulations or conditions of issuance associated with a project permit shall cease upon expiration of the permit, except as RCW 58.17.170 or other applicable law may apply. An individual or entity seeking to replace an expired permit

shall be subject to each fee, regulation, or condition of issuance in effect at the time a new complete permit application is filed and to which no specific exemption applies.

D.

Any otherwise valid building permit shall be deemed to have expired and become void if the work authorized by the permit has not been substantially commenced within one hundred eighty days after its issuance, or the work authorized by the permit is suspended or abandoned for a period of one hundred eighty days after the work has commenced.

*(Ord. No. 942, § 6, 5-17-2010)*

#### **18.14.060 Suspension or revocation of permit—Effect on vesting.**

A.

The community development director, or his or her designee, is authorized to suspend or revoke any project or other permit issued by the city whenever the permit is issued in error or was issued on the basis of materially incorrect, inaccurate or incomplete information, or in violation of any ordinance or regulation or any of the provisions of the municipal code.

B.

When the suspension or revocation of a permit is based on no fault of the applicant, a replacement permit issued for the same project within one hundred twenty days of the suspension or revocation shall be vested to the regulations and requirements in effect as of the date the original complete application was filed and no additional application fee shall be required, provided, the project must still fully comply with the regulations and requirements in effect at the time the original complete application was filed.

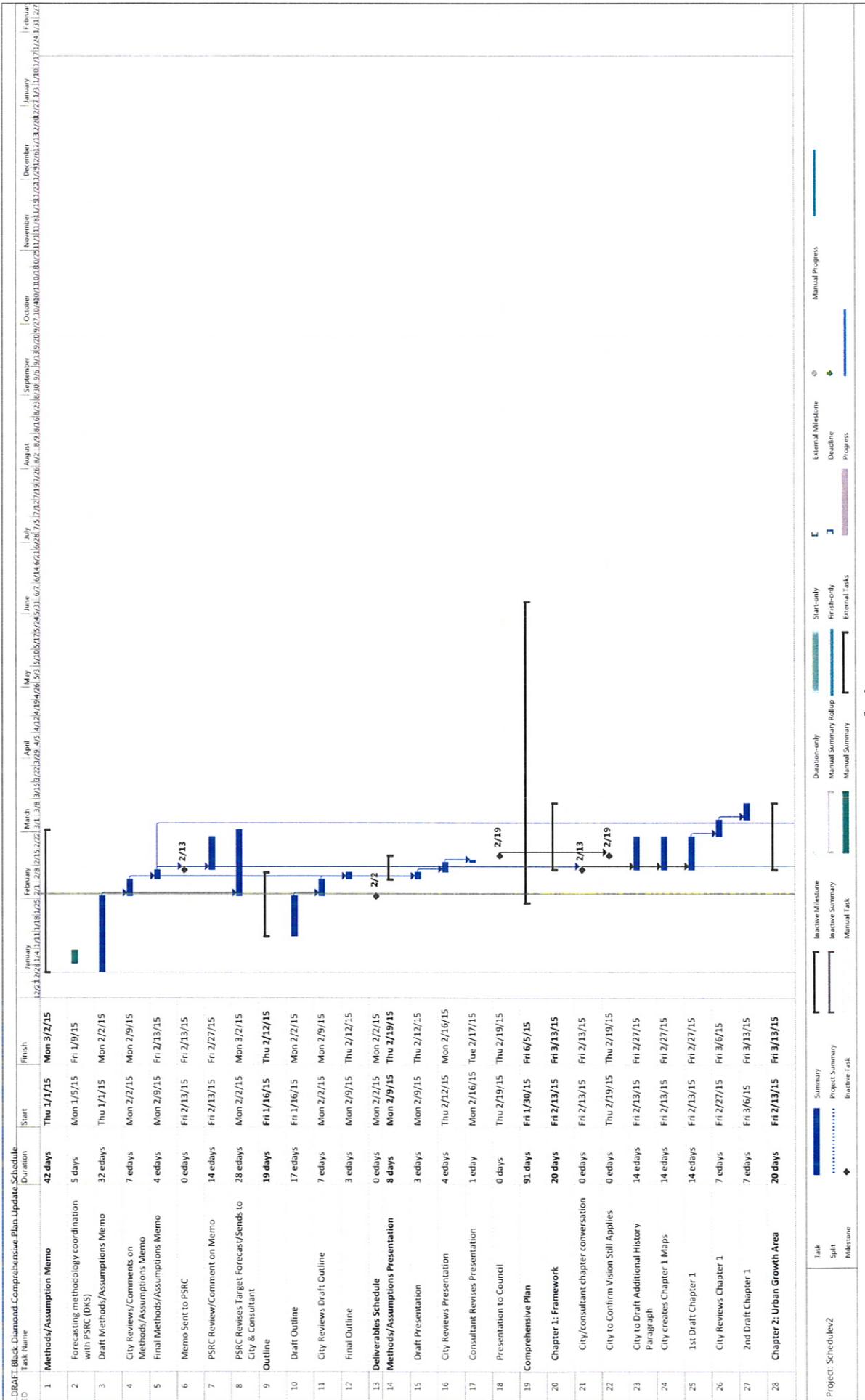
*(Ord. No. 942, § 7, 5-17-2010)*

#### **18.14.070 Lapsing of existing approvals—Notice required.**

Any project permit issued by the city prior to the enactment of this chapter, if such approval or permit is not already subject to a definite expiration date under the provisions of the city's municipal code, shall hereby lapse and become void on April 1, 2012; provided, the city shall take reasonable steps to notify persons who may possess such approval or permits of this deadline. Reasonable steps may include putting notice on the city's website or mailing written notice to any person whom the city is aware would be affected and for whom the city is able, through reasonable effort, to determine a current mailing address. Extension of such an approval or permit, or issuance of a new approval or permit, shall be subject to the provisions of this chapter.

*(Ord. No. 942, § 8, 5-17-2010)*





DRAFT Black Diamond Comprehensive Plan Update Schedule		January	February	March	April	May	June	July	August	September	October	November	December	January	February
ID	Task Name	Start	Finish	Duration	Task Name	Start	Finish	Duration	Task Name	Start	Finish	Duration	Task Name	Start	Finish
29	City/consultant chapter conversation	Fri 2/13/15	Fri 2/13/15	0 edays											
30	1st Draft Chapter 2	Fri 2/13/15	Fri 3/6/15	21 edays											
31	2nd Draft Chapter 2	Fri 3/6/15	Fri 3/13/15	7 edays											
32	<b>Chapter 3: Population and Employment Character</b>	Fri 2/13/15	Fri 3/27/15	30 days											
33	City/consultant chapter conversation	Fri 2/13/15	Fri 2/13/15	0 edays											
34	1st Draft Chapter 3	Fri 2/13/15	Fri 3/13/15	28 edays											
35	City Reviews Chapter 3	Fri 3/13/15	Fri 3/20/15	7 edays											
36	2nd Draft Chapter 3	Fri 3/20/15	Fri 3/27/15	7 edays											
37	<b>Chapter 4: The Natural Environment</b>	Fri 3/6/15	Fri 4/3/15	20 days											
38	City/consultant chapter conversation	Fri 3/6/15	Fri 3/6/15	0 edays											
39	City creates critical areas maps	Fri 3/6/15	Fri 3/20/15	14 edays											
40	1st draft Chapter 4	Fri 3/6/15	Fri 3/20/15	14 edays											
41	City to review Chapter 4	Fri 3/20/15	Fri 3/27/15	7 edays											
42	2nd draft chapter 4	Fri 3/27/15	Fri 4/3/15	7 edays											
43	<b>Chapter 5: Land Use</b>	Fri 3/6/15	Fri 4/10/15	25 days											
44	City/consultant chapter conversation	Fri 3/6/15	Fri 3/6/15	0 days											
45	City to provide tenant updates for commercial/industrial areas	Fri 3/27/15	Fri 3/27/15	0 edays											
46	City to provide acreages (LU categories, vacant, underutilized)	Fri 3/27/15	Fri 3/27/15	0 days											
47	City to create Chapter maps	Fri 3/6/15	Fri 3/27/15	21 edays											
48	City to write Shoreline section	Fri 3/6/15	Fri 3/27/15	21 edays											
49	1st Draft Chapter 5	Fri 3/6/15	Fri 3/27/15	21 edays											
50	City to Review Chapter 5	Fri 3/27/15	Fri 4/3/15	7 edays											
51	2nd Draft Chapter 5	Fri 4/3/15	Fri 4/10/15	7 edays											
52	<b>Chapter 6: Housing</b>	Fri 3/6/15	Fri 4/17/15	30 days											
53	City/consultant chapter conversation	Fri 3/6/15	Fri 3/6/15	0 days											
54	1st Draft Chapter 6	Fri 3/6/15	Fri 4/3/15	28 edays											
55	City Reviews Chapter 6	Fri 4/3/15	Fri 4/10/15	7 edays											

Project: Schedulev2

Task Split Milestone

Summary Project Summary Inactive Task

Inactive Milestone Inactive Summary Manual Task

Duration-only Manual Summary Rollup Manual Summary

Start-only Find-only External Tasks

External Milestone Deadline Progress

Manual Progress

